



Neil McClellan – Case Officer Development Management 6th Floor Bernard Weatherill House 8 Mint Walk Croydon CR0 1EA Monks Orchard Residents' Association Planning

29th December 2021

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|----------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Reference: Application Received: Application Validated: Address: Proposal: | 21/06036/FUL Fri 03 Dec 2021 Fri 03 Dec 2021 Land R/O Firsby Avenue & Verdayne Avenue, CR0 8TL Erection of nine semi-detached and terraced houses, together |
| Status: Consultation Expiry Date Determination Deadline Case Officer | with associated access, car parking and landscaping. Awaiting decision Sun 02 Jan 2022 Fri 28 Jan 2022 Neil McClellan |

Dear Mr McClellan

Please accept this letter as a formal response to **Application Ref: 21/06036/FUL** for Erection of nine semi-detached and terraced houses, together with associated access, car parking and landscaping at Land R/O Firsby Avenue and Verdayne Avenue.

| Post Code | CR0 8TL | Site Area | 2400 | sq.m. | | Residential | Density: | 241.67 | hr/ha | PTAL | | Floor Area Ra | atio | 0.46625 |
|-----------|-----------------------------------------|-----------|----------|---------------|--------------------|-------------|-------------------|----------------------------------|-----------------------------------|------------------|----------------|--------------------------------|----------------------------------|---------------------------------------|
| Received: | 03/12/2021 | | 0.24 | | | Residential | | 220.83 | | 2011 | | Play Space R | | |
| Validated | 03/12/2021 | | 9 | | | Housing De | | | u/ha | 2031 | 2 | riay opace n | | |
| Units | House Type | Floor | Bedrooms | Bed Spaces | Habitable Rooms | GIA | GIA (Required) | In-Built Storage (Offered) | In-Built Storage (Required) | Cycle Storage | Car Parking | Amenity Space (Required) | Estimated Number of Adults | Estimated Number of Children |
| | | Ground | 0 | 0 | 2 | 44 | | 0.8 | | 2 | 1 | | | |
| Unit 1 | Type 1 M4(2) | First | 2 | 3 | 3 | 42 | 99 | 0.8 | 2.5 | | | 8 | | 3 |
| | .,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | Second | 1 | 2 | 1 | 26 | | Not Stated | | | | - | 2 | |
| | | Ground | 0 | 0 | 2 | 44 | | 0.8 | | 2 | 1 | | | |
| Unit 2 | Type 1 M4(2) | First | 2 | 3 | 3 | 42 | 99 | 0.8 | 2.5 | | | 8 | | 3 |
| | | Second | 1 | 2 | 1 | 26 | | Not Stated | | | | - | 2 | |
| | | Ground | 0 | 0 | 2 | 44 | | 0.8 | | 2 | 1 | | | |
| Unit 3 | Type 1 M4(2) | First | 2 | 3 | 3 | 42 | 99 | 0.8 | 2.5 | | | 8 | | 3 |
| | | Second | 1 | 2 | 1 | 26 | | Not Stated | | | | | 2 | |
| | | Ground | 0 | 0 | 2 | 44 | | 0.8 | | 2 | 1 | | | |
| Unit 4 | Type 1 M4(2) | First | 2 | 3 | 3 | 42 | 99 | 0.8 | 2.5 | | | 8 | | 3 |
| | | Second | 1 | 2 | 1 | 26 | | Not Stated | | | | | 2 | |
| | | Ground | 0 | 0 | 2 | 48 | | 1.9 | | 2 | 1 | | | |
| Unit 5 | Type 3 M4(3) | First | 2 | 3 | 3 | 46 | 99 | 0.6 | 2.5 | 2.5 | | 8 | | 3 |
| | | Second | 1 | 2 | 1 | 29 | | Not Stated | | | | | 2 | |
| | | Ground | 0 | 0 | 2 | 50 | | 0 | | 2 | 1 | | | |
| Unit 6 | Type 2 M4(2) | First | 3 | 5 | 3 | 50 | 121 | 1.3 | 3 | | | 10 | | 5 |
| | | Second | 1 | 2 | 2 | 37 | | 2.1 | | | | | 2 | |
| | | Ground | 0 | 0 | 2 | 50 | | 0 | | 2 | 1 | | | |
| Unit 7 | Type 2 M4(2) | First | 3 | 5 | 3 | 50 | 121 | 1.3 | 3 | | | 10 | | 5 |
| | | Second | 1 | 2 | 2 | 37 | | 2.1 | | | | | 2 | |
| | | Ground | 0 | 0 | 2 | 50 | | 0 | | 2 | 1 | | | |
| Unit 8 | Type 2 M4(2) | First | 3 | 5 | 3 | 50 | 121 | 1.3 | 3 | | | 10 | | 5 |
| | | Second | 1 | 2 | 2 | 37 | | 2.1 | | | | | 2 | |
| | | Ground | 0 | 0 | 2 | 50 | | 0 | | 2 | 1 | | | |
| Unit 9 | Type 2 M4(2) | First | 3 | 5 | 3 | 50 | 121 | 1.3 | 3 | | | 10 | | 5 |
| | | Second | 1 | 2 | 2 | 37 | | 2.1 | | | | | 2 | |
| | Totals | | 31 | 53 | 58 | 1119 | 979 | 22.5 | 24.5 | 18 | 9 | 80 | 18 | 35 |

Parameters of Proposed Development:

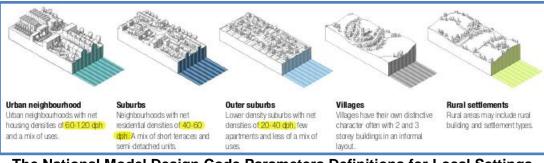




We understand the need for additional housing, but that new housing developments must be *sustainable* and meet the current and emerging **planning policies** to ensure future occupants have acceptable living standards and acceptable accessibility to Infrastructure and Public Transport services.

1 The National Model Design Code & Guidance¹ Pts 1 & 2.

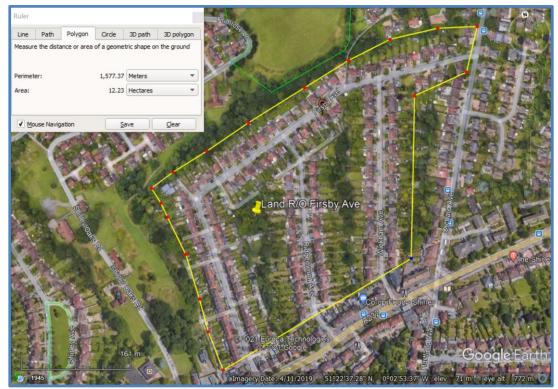
1.1 The Housing Densities for the 'Settings' of 'Outer Suburban', 'Suburban' and 'Urban' are defined in the National Model Design Code Part 1 - The Coding Process, 2B - Coding Plan, Figure 10 Page 14.



The National Model Design Code Parameters Definitions for Local Settings.

2 Local Area Design Code:

2.1 Local Area for Design Code Assessment



Area for assessment of Local Design Codes bounded by Verdayne Ave, Firsby Ave, Wickham Ave and Wickham Road.

¹ <u>https://www.gov.uk/government/publications/national-model-design-code</u>





2.1.1 Local Area Data analysis for (existing) evaluation of Design Codes.

| Land R/O Firsby Ave Design Code Data | | | | | | | | |
|--------------------------------------|------------------|------------------------|---------------------------|-----------|--|--|--|--|
| Design Codes - Post Code Group. | | | | | | | | |
| Street | Post Code CR0 | Number of Occupants | Number of Dwellings | Occupancy | | | | |
| Wickham Ave. W | 8TZ | 63 | 26 | 2.42 | | | | |
| Wickham Ave. E | 8TY | 68 | 24 | 2.83 | | | | |
| Verdayne NW | 8TW | 73 | 28 | 2.61 | | | | |
| Verdayne W | 8TU | 62 | 21 | 2.95 | | | | |
| Verdayne E | 8TS | 98 | 37 | 2.65 | | | | |
| Ridgemount W | 8TR | 59 | 22 | 2.68 | | | | |
| Ridgemount E | 8TQ | 66 | 23 | 2.87 | | | | |
| Firsby N | 8TP | 80 | 37 | 2.16 | | | | |
| Firsby S | 8TN | 39 | 14 | 2.79 | | | | |
| Firsby S | 8TL | 36 | 14 | 2.57 | | | | |
| Total | | 644 | 246 | | | | | |
| Average per Post Code | | 64.4 | 24.6 | 2.65 | | | | |

Assessment of Number and Occupancy of Housing Units within the Design <u>(</u>

| Cod | e A | \re | <u>a.</u> |
|-----|-----|-----|-----------|
| | | | |
| | | | |

| Area | 12.23 | ha |
|--------------------------------------|-----------|-------------|
| Housing Density | 20.85 | units/ha |
| Residential Density | 56.99 | Persons/ha |
| Ward Average Density (From GLA Data) | 56.80 | Persons/ha |
| PTAL 2011 | 2 | |
| PTAL 2031 | 2 | |
| Set Back building line from footway | 6.5m | Average |
| Rear Garden length | >20m | length |
| Assossment of Design Code Par | amotore f | or Looolity |

Assessment of Design Code Parameters for Locality

2.2 Assessment of Various Areas of the locality, Design Codes

2.2.1 Design Codes and Settings Assessment for localities for comparisons.

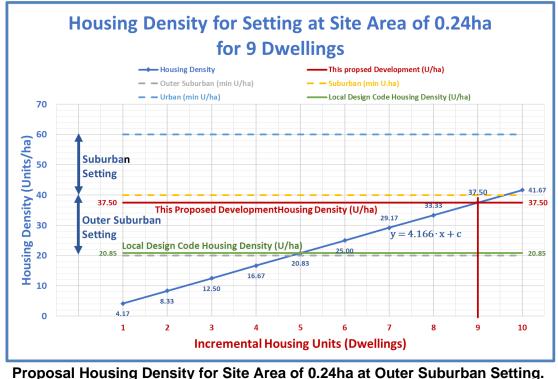
| Design Code Summaries (Housing, Residential Densities & Settings) | | | | | | | | |
|-------------------------------------------------------------------|-----------|------------|----------------------|-----------------------------------|----------------------------------|------------------------------------|--|--|
| Location | Area (ha) | Population | Dwellings (Units) | Residential Density (bs/ha) | Housing Density (Units/ha) | Setting for Design Code Density | | |
| Shirley North Ward | 327.90 | 15666 | 6555 | 47.78 | 19.99 | <outer suburban<="" td=""></outer> | | |
| Shirley South Ward | 387.30 | 14147 | 5919 | 36.53 | 15.28 | <outer suburban<="" td=""></outer> | | |
| All Shirley | 715.20 | 29814 | 12474 | 41.69 | 17.44 | <outer suburban<="" td=""></outer> | | |
| MORA Area | 178.26 | 9283 | 3884 | 52.07 | 21.79 | Outer Suburban | | |
| Area Design Code | 12.23 | 697 | 255 | 56.99 | 20.85 | Outer Suburban | | |
| Development Site | 0.2400 | 53 | 9 | 220.83 | 37.50 | Outer Suburban | | |

Table of assessments shows that all local areas are below or just within the Outer suburban Setting as is the proposed development.





2.2.2 Housing Density for the proposed Site and its Design Code:



2.2.3 The proposal Housing Density is therefore clearly within the limit of the local Setting of "Outer Suburban" locality <u>although a 79.86% increase on the existing</u> <u>Design Code Density</u>. If this proposal is Phase 1 of the proposal and a similar development is subsequently proposed for the southern area – (Phase 2), the likelihood is that it would raise the Density above 40units/ha and change the Local Density setting to a Suburban Setting.

2.3 Residential Densities.

2.3.1 It is people who require supporting infrastructure, NOT Dwellings, so we need to establish equivalent **Residential Densities** ranges for each of the 'Settings'. The Local Plan, the London Plan, the NPPF or the National Model Design Code guidance does not relate Residential Density to the 'Setting' (Outer Suburban, Suburban or Urban etc.). This can be achieved by using the Office of National Statistic's data and Statista² data. In 2020, the average number of people per household in the United Kingdom was 2.39 compared with 2.37 in the previous year. We can use this as a factor to convert equivalent Units/ha to Bedspaces/ha as shown in the following Table.

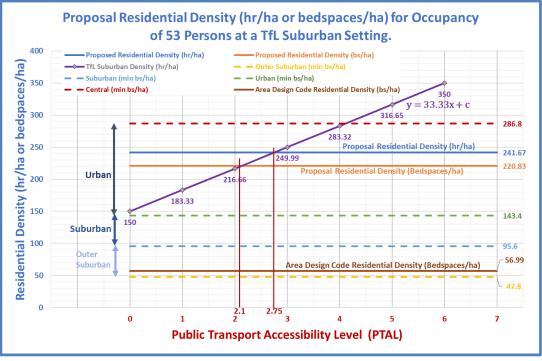
| Setting | Housing | Density | Residential Density | | |
|----------------|---------|---------|----------------------------|--------|--|
| Setting | Min | Max | Min | Max | |
| Outer Suburban | 20 | 40 | 47.80 | 95.60 | |
| Suburban | 40 | 60 | 95.60 | 143.40 | |
| Urban | 60 | 120 | 143.40 | 286.80 | |
| Central | 120 | | 286.80 | | |

² <u>https://www.statista.com/statistics/295551/average-household-size-in-the-uk/</u>





- 2.3.2 Using this data, and TfL Connectivity data, we can plot and illustrate the required **Settings** for this proposed **Residential Density** in both hr/ha and bedspaces/hectare which gives an estimated relationship between **Residential Density** and **PTAL** for each of the **'Settings'**
- 2.3.3 Residential Density of proposal against the National Unit Occupancy³ and TfL Suburban Setting⁴.



Assessment of proposal Residential Density in relation to Setting and PTAL

2.3.4 The **Residential Density** analysis shows that the required **PTAL** to support a proposed **Residential Density** of **241.67 hr/ha** would be:

 $241.67 = 33.33 \cdot x + 150$ therefore x = PTAL = 2.75 or,

Residential Density of 220.83 bedspaces/ha would be:

220.83 = 33.33·x +150 therefor x = PTAL = **2.1**.

Thus, we believe this is probably within an acceptable tolerance from the available **PTAL** of **2** at this location. This assumption is based upon the **ONS** and **Statista** Data of **National Occupancy per Dwelling**.

2.3.5 However, the proposal, if approved, would increase the **Design Code Area population** to **697** and increase the number of Dwellings to **255** with an average occupancy of **2.95 Persons per Dwelling** compared to the National Average of **2.39**. This would increase the **Residential Density Design Code** from the current **52.66 bs/ha** to **56.99 bs/ha**, as shown on the above graph. The conversion from **Housing Density** to **Residential Density** using the Statista⁵ conversion factor puts the proposal's **Residential Density at 241.67hr/ha** and **220.83 bedspaces/ha** in an

³ <u>https://www.statista.com/statistics/295551/average-household-size-in-the-uk/</u>

⁴ https://content.tfl.gov.uk/connectivity-assessment-guide.pdf

⁵ https://www.statista.com/statistics/295551/average-household-size-in-the-uk/





Urban Setting (whether assessed in terms of **hr/ha** or **bedspaces/ha**, which is significantly higher than the Design Code average of the locality. **Shirley North Ward definitely is NOT**. However, there is no **Policy definition of Residential Density** Limits, and our assessment is based upon a conversion factor, not a Policy factor.

2.4 Floor Area Ratio

2.4.1 A further parameter for assessing appropriateness of **density** is the **Floor Area Ratio** in terms of **GIA/Site Area** (in m²) which for this proposal is **1119/2400 = 0.466.** The recommended **Design Code for Suburban Settings** is **<0.5.**

At **0.466**, the proposal therefore has an acceptable **Floor Area Ratio for a 'suburban setting'**.

3 London Plan (2021)

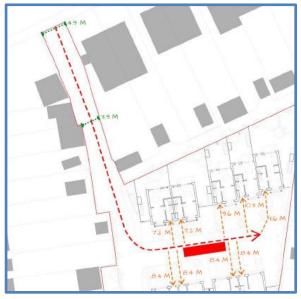
3.1 Minimum Accommodation Space Standards

3.2 The London Plan **Table 3.1** lists the minimum Space Standards which are generally exceeded in this proposal. However, **Units 1 to 4** are each deficient in the provision of **In-Built Storage** by **0.9m**².

4 Access

4.1 Access Driveway

- 4.1.1 This is probably the most contentious issue of the proposal. The current Access Drive users are 74 to 66 (possibly 64) Verdayne Ave., and 2 to 10 Firsby Ave., no access drive measurements are given on the Statement Design and Access Section 2 Design Concept at "Site Appraisal" section 2.1 'Site Section Constraints' or 2.2 'Opportunities'.
- 4.1.2 The important dimensions are given at Section 5.6 Fire Strategy. The entrance to the Driveway at the footpath on Firsby Ave is stated to be 4.9m and the narrowest point at the corner of the rear garden of the third dwelling from the corner of Firsby and



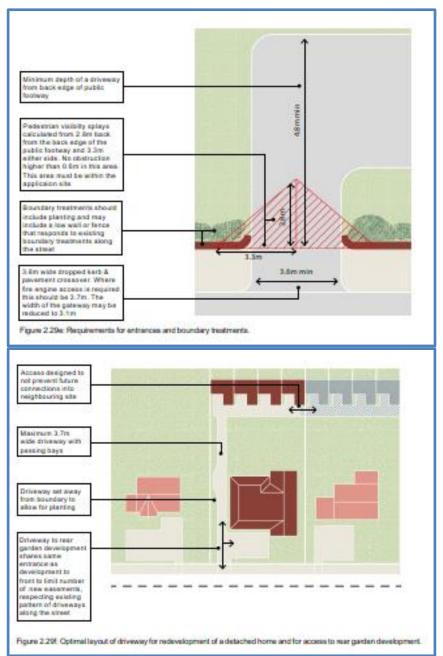
Verdayne Ave., is stated to be 3.9m. These measurements are prior to the installation of any kerbs in the upgrade of the access road.

- 4.1.3 The length of the route from footpath to the furthest dwelling frontage as measured on Google Earth is \approx 60m and the length of the narrow driveway from footpath to the widening opening up to the site is \approx 45m.
- 4.1.4 The width of Firsby Ave., as measured by Google Earth is **≈5.8m** at the entrance to the access driveway.
- 4.1.5 The upgrade of the Access Drive should include Kerbs on both sides which would reduce the width by 2 x 125mm (Marshalls British Standard) and at the narrowest





point would reduce the width to 3.45m which is less than the SPD2 recommended minimum width of 3.7m. (3.6m at the entrance)



- 4.1.6 In addition, at these widths, there is no available space for a footpath for pedestrians or persons with children or pushchairs. There is also no possible provision for Passing Bays in the event of a vehicle accessing the Access Driveway when pedestrians are using the access drive.
- 4.1.7 This situation even further exacerbated if a wheelchair bound person is using the access drive, which may reasonably be assumed as Unit 5 is to M4(3) Wheelchair requirement and the occupant may use the drive as access to their dwelling from Firsby on a regular basis. Again, there is no safe footpath or passing bay mid length along the narrow access drive. These are significant safety issues that need to be considered before a determination of this proposal.





4.2 Fire Safety

- 4.2.1 It is understood a Fire Tender has length **10.5m** and width **2.3m** leaving **1.3m** clearance either side at the entrance and **8cm** either side at the narrowest mid-point of **3.9m**. It is not clear from the Design and Access Statement whether the "T" Turning Head or "Y" Turning Head would allow a Fire Tender to manoeuvre from a forward gear on entering, to manoeuvre and exit in a forward gear through the access drive and over the footpath into Firsby Avenue.
- 4.2.2 From a local Resident's investigation, the nearest **Fire Hydrants** are outside **47 Verdayne Ave., (≈210m)** and outside **36 Ridgemount Ave., (285m).** It is understood the maximum distance of a Fire Hydrant from the proposed dwellings should be within **100m** and if greater, a new Fire Hydrant needs to be provided within **90m** of the site.

4.3 Refuse and Waste Collection

- 4.3.1 The Waste & Recycling Guidance published by the London Borough of Croydon⁶ suggests the minimum width of the roadway should be **5m** but should allow additional allowance if the vehicle requires an approach from an angle, which applies in this case.
- 4.3.2 It is understood that a Refuse Collection Vehicle '**Dustcart**' has length **11.5m** and width **2.6m** leaving **1.15m** either side at the entrance and **65cm** either side at the narrowest. Again, these measurements are prior to the installation of any kerbs in the upgrade of the access road.
- 4.3.3 The Refuse Vehicle Manoeuvre from Firsby Ave., (approx. 5.8m wide Road) into the Site to allow sufficient swing to get the vehicle into the access drive in one manoeuvre would probably require local parking restrictions. It is likely that double yellow line parking restrictions would be needed on both sides of Firsby Ave., for at least 30m either side from both Easterly and Westerly directions. The Highways Department may take the opportunity to extend the double yellow line restriction around the bend with Verdayne Ave.
- 4.3.4 The Waste & Recycling Guidance states at paragraph 4.8 of Section 4 the Pull Distance from vehicle to refuse Bin should be no more than **20m** which means the Refuse Vehicle **MUST** enter the **Access Drive** for at least **40m** to be within **20m** from the furthest dwelling. This puts the vehicle **clear** of the narrow section of the access drive and well into the site. (See: Ref 3 para 4.8).
- 4.3.5 The Guidance published by the London Borough of Croydon at Section 8 requires:

"8.1 Roadway Strength - Roads should have foundations and hard-wearing surface capable of withstanding a fully laden Waste Collection Vehicle of **38** Tonnes Gross vehicle weight with a maximum axles weight of **11.5** Tonnes."

As far as we could determine, the applicant's provided documentation does not indicate whether the access drive would be improved to meet this required specification or standard or whether it would be properly kerbed. If both sides are kerbed, what would be the **minimum and maximum kerb to kerb widths?** Also, Dropped Kerbs would need to be provided for access to the rear garages of **74 to possibly 50 Verdayne Ave.** Also, to what specification and standard would the extension of the driveway be to the rear access of Nos. 2 to 10 Firsby Avenue, and would this section be upgraded at all.

⁶ <u>https://www.croydon.gov.uk/sites/default/files/Bins%20and%20recycling/New_build_guidance.pdf</u>





- 4.3.6 The Turning Head should permit a Turning Circle of 17m kerb-kerb or 20.3m wallto-wall. It is not clear from the Design and Access Statement whether this has been provided in the "Y" turning head or the "T" turning head. Swept path diagrams should be provided to confirm the possibility of this manoeuvre.
- 4.3.7 Refuse collection vehicles should not be required to reverse more than 25 metres and then only in exceptional circumstances. Therefore, the Refuse Collection vehicle would need to use the "Y" or "T" turning head to exit in a forward gear. It is not clear whether this would be possible. Swept path diagrams should be provided to confirm the possibility of this manoeuvre.
- 4.3.8 In order to assess the ingress and egress of both Fire Appliances (which may possibly have a trailer) and Refuse Vehicles, it would be appropriate that swept path diagrams and illustrations be provided for each vehicle type to prove evidence of acceptable manoeuvrability on the proposed site.

4.4 Access Drive Ownership.

Pre-Application Concept

There is confusion with regard to the site boundary limits.



- 4.4.1 The Design and Access Statement at the 2.3 "Concept Pre-Consultation" Site Layout shows the East Edge Site boundary to follow the edge of the access lane whereas the 3.4 "Site Strategy" shows the The Listed Land Registry East boundary at the rear of numbers 50 to 60 Title Numbers on Verdayne Avenue to have absorbed the parcel Application Form at Item 5 of land between the rear boundaries of the are: properties and the east edge of the access lane SGC 124640 from Firsby Avenue. This difference is of SGC 119069 could significant concern as ownership SGC 121093 become a "Ransom Strip" and preclude ingress SY 281091 and egress from the rear of these properties and access to their garages.
- 4.4.2 The Land Registry Title Deeds of No. 70 Verdayne Avenue, Title No. SY 3907 indicate the Rear Access has shared responsibility with other users who have access to their

Representing, supporting and working with the local residents for a better community

the





garages at the rear of their gardens. Presumably this is the same for Nos. 50 to 74 Verdayne Ave.

4.4.3 The area disputed is approx.
 105.5m² ≈ 0.01ha reducing the Site Area to ≈0.23ha which changes the Housing and Residential Densities

| Residential Density: | 252.17 hr/ha |
|----------------------|--------------|
| Residential Density: | 230.43 bs/ha |
| Housing Density: | 39.13 u/ha |

to those shown. However, this change although increasing the Densities, does not change the overall assessment significantly but is an increase that should be considered by Officers when making a determination.

4.4.4 Therefore, the householders of 50 to 74 Verdayne Avenue must have continued free and unfettered access and use of the Access driveway to their garages and rear gardens via the Access Drive. This access needs to be continued and included as Restrictive Covenants in the Deeds of all the proposed properties if the application is approved.

5 Parking

- 5.1 The Planning Statement at para 5.4.1 states an allocation of 1 Space per dwelling and that "Each bay will comprise a Blue Badge space". The plans do not confirm this to be the case as Plot 1 Parking Bay does not have wide access within the curtilage of the dwelling requiring encroachment over the footpath for the full length of the Bay. All others have wide Access.
- 5.2 The London Plan residential parking provision for Outer London suburbs at PTAL 2 to PTAL 3 for Units with 3+ Beds, is up to a maximum of 1 space per Dwelling. The proposal meets this requirement.

6 Landscaping

- 6.1 The proposed Landscape Master plan shows a tree line planting on the southwest boundary, which would be restrictive to access to the rear garages and properties of 52 to 60 Verdayne Avenue.
- 6.2 The Restrictive covenants quoted in the Title deeds of these dwellings require access to the rear access drive and for this access to remain free to use. The row of trees would severely limit free and fair access and is therefore unacceptable for this development proposal.



6.3 The provided Plans and illustrations show

the applicant has acquired the land between the rear gardens of properties in Verdayne Avenue and the edge of the rear access driveway from Firsby Avenue. This could result in the loss of unfettered access to and from the rear gardens and garages of those properties which have had this access since the properties were built, probably in the 1930s 1940s, and this strip of land could be considered a "ransom strip" in the event of an approval. We therefore challenge this situation.





7 Targets

7.1 The Revised Local Plan⁷ (Cabinet 6th December 2021)

- 7.1.2 Planning Officers and Committee members quote the need for housing as a prime objective of planning approvals even when non-compliant to planning Policies.
- 7.1.3 The Revised Croydon Plan has revised targets for "Places" over the period 2019 to 2039 and at Table 3.1 (page 31) states the target for the Shirley "Place" to be 278 Dwellings over the period 2019 to 2039. This equates to an average year-on-year for the Shirley "Place" of 13.9 dwellings/year.

| MORA Area re-developme | | | |
|--------------------------------|---------------------------|----------------------|---------|
| Year | Existing Dwellings | New Dwellings | Overall |
| 2019 | 6 | 54 | 48 |
| 2020 | 5 | 28 | 23 |
| 2021 | 68 | 58 | |
| Total | 150 | 129 | |
| Average per year | 50.00 | 43.00 | |
| At the MORA rate of 43 Ur | nits/Year over 20 yr p | period = | 860 |
| Total Dwellings at 2039 | | | 4744 |
| MORA Current Housing De | 21.79 | Units/ha | |
| MORA Housing Density at | 26.61 | Units/ha | |
| MORA Percentage increas | e in dwellings | 22.14 | % |

- 7.1.4 However, as shown, the **MORA Area** is **178.26ha** which is less than the **Shirley North Ward Area** of **327.9ha** or the **Shirley South** Ward of **387.3ha** or the combined **Wards of Shirley** at **715.2ha**. Therefore, the MORA area is significantly less than the Area of the Shirley "Place" and should suffer a proportionally LESS Target than the Shirley Place.
- 7.1.5 However, the rate of increase in the number of dwellings in the MORA Area is significantly exceeding the Target as redefined in the Revised Local Plan of 278 Units over 20 years to 860 units, a 209.353% increase (see table).

7.2 Development Management

7.2.1 The recommended methodology to manage increased Housing Units within the acceptable Targets and to maintain the local character is to enforce those development proposals to meet all the parameters of the Design Codes for the area and to implement the "Design-Led Approach" and "Site Capacity" requirements of the proposed developments, a fundamental objective of the Job Description of "Development Management".

https://democracy.croydon.gov.uk/documents/s34159/Appendix%201%20Proposed%20Submission%





8 Conclusions

8.1 Densities

The assessment of the proposal's **Housing Density** appropriate for this locality **Design Code** has been confirmed to be **37.50units/ha** which is appropriate to an '**Outer Suburban' Setting** of **20 to 40 Units/ha**.

- 8.1.1 The Assessment of the **Residential Density** of **241.67hr/ha** or **220.83bedspaces/ha** is based upon a **conversion factor** of an assumed **National occupancy** of **2.39 occupants per dwelling** as defined by the **ONS and Statista⁸** and therefore may be different in this locality, the local **PTAL** to be **2.675 or 2.1** respectively but again this is an **assumption** but is within acceptable tolerance of the available **PTAL of 2.**
- 8.1.2 However, using the Office of National Statistic's data and Statista⁹ data to convert the **Design Code Housing Density** to Average National Unit Occupancy, this would place the **Residential Density Design Code** of this proposal into an **Urban Setting** range of **143.4 to 286.8 bedspaces/ha**. The locality is definitely **NOT Urban**.
- 8.1.3 The **Floor Area Ratio** is **0.466** which is **<0.5** and therefore acceptable in an Outer Suburban Setting or Suburban Setting.

8.2 Accommodation Standards

8.2.1 The London Plan Minimum Space Standards require adequate Built-In Storage space as defined in Table 3.1. Units 1 to 4 do NOT comply to the minimum requirement.

8.3 Access

- 8.3.1 The Access Drive has inadequate width along the full length, and this even further reduced to less than the 3.7m SPD2 recommendation at the narrowest point to 3.45m.
 a clear 0.25m below the minimum 3.7m stated if the upgrade of the drive is kerbed.
- 8.3.2 In addition, there is no space available for a pedestrian footpath or passing bay safety area in the event of pedestrians or wheelchair user and vehicle simultaneously using the access driveway. These issues should be seriously considered prior to a determination.
- 8.3.3 The access to the site from Firsby Avenue for Refuse and emergency vehicles would require a full road width at the entrance to obtain a necessary angle of entrance. This would require parking restrictions either side of the entrance and both sides of Firsby Avenue, to allow the unrestricted manoeuvre.
- 8.3.4 As it seems necessary for the Refuse Vehicle to access the Site further than 25m, it will be necessary for the vehicle to exit in a forward gear (cannot reverse greater than 25m). Therefore, a turning head is necessary which would allow the Refuse vehicles adequate manoeuvrability. Swept path diagrams for both Fire Tenders and Refuse Vehicles should be provided for both "T" and "Y" turning heads to prove acceptability of turning of such vehicles.

⁸ <u>https://www.statista.com/statistics/295551/average-household-size-in-the-uk/</u>

⁹ https://www.statista.com/statistics/295551/average-household-size-in-the-uk/





8.3.5 Confirmation of Building Standards for the Access roads of adequacy with drainage, Kerbing and dropped Kerbs for existing properties in Verdayne Avenue rear gardens and garages should be provided.

8.4 SPD2 Suburban Design Guide

- 8.4.1 The Croydon Local Plan and SPD2 Suburban Design Guide (for Residential Developments), is deficient in policy requirements and specification for access to backland developments in that if fails to adequately specify:
 - a) The maximum length of an access drive without a 'footpath' for the safe passage of Pedestrians, Children, Pushchair and Wheelchair users.
 - b) The Maximum length of an access drive (without a footpath) and without a pedestrian 'Passing Buffer' or safe space for Children, Pushchairs and wheelchair users in the event of the access and exit simultaneously with vehicles.
 - c) The maximum length of Access Drive without vehicle Passing Bays or distance between vehicle Passing Bays.
 - d) The maximum length without standard kerbing (both sides).
 - e) The minimum width (kerb to kerb) if kerbed the length of the access drive.
 - f) The Specification (or Standards required) of the road structure if Refuse Vehicles need to traverse any distance into the access drive if the Bin Pull distance from the furthest dwelling is greater than 20metres.
 - g) The need for "swept path" illustrations of the Vehicle types that need access to and from the Driveway from the Serving Road/street ingress and egress in a forward gear.
 - h) The "swept path" illustrations to prove capability of all vehicles which require to enter and exit in a forward gear by use of an on-site Turning Head. All vehicles include Refuse and emergency vehicles including Fire Appliances.
 - i) Speed restrictions, speed bumps at each end of the narrow section of the access driveway to ensure the speed of vehicles is reduced for safety.
- 8.4.2 The access drive is therefore unsafe without a footpath of sufficient width to provide safe passing passage for pedestrians and Wheelchair users when confronted by oncoming and rear coming vehicles whilst entering or leaving the proposed development. The proposed development has unsafe access for both residents and visitors and as there is insufficient capacity which could not be resolved by conditions, the application should therefore be refused.

8.6 Land Ownership and Boundary Issues

8.6.1 The applicant has acquired the land between the rear gardens of properties in Verdayne Avenue and the rear access driveway from Firsby Avenue. This could result in the loss of unfettered access to and from the rear gardens and garages of those properties in situ since the properties were built, probably in the 1930s 1940s, and could be considered a "ransom strip" in the event of an approval. We therefore challenge this situation.





8.7 Fire Safety

8.7.1 Access to the nearest 'Fire Hydrant' should be established and if over 100m a new nearer hydrant should be provided.

8.8 Parking

8.8.1 The proposal's parking provision meets the London Plan maximum Residential Parking for Outer London Boroughs at **PTAL 2**.

8.9 Landscaping

8.9.1 The trees proposed to be located on the boundary in front of the garages and rear of properties Nos. 52 to 60 Verdayne Avenue require repositioning within the site as they restrict access to the rear gardens and garages of 52 to 60 Verdayne Avenue.

8.10 Targets

8.10.1 In evaluating and determining this application, due account should be taken of the excessive proportion of local developments in this part of the Shirley North Ward exceeding by a significant amount, the Housing Targets for the whole of the Shirley "Place".

9 Summary:

- 9.1 The Assessment of the **Residential Density** of **241.67hr/ha** or **220.83bedspaces/ha** is based upon a **conversion factor** of an assumed **National occupancy** of **2.39 occupants per dwelling** as defined by the **ONS and Statista**¹⁰ and therefore the occupancy may be different in this locality. The local **PTAL** is based upon this conversion factor to be **2.675 or 2.1** respectively but again this is an **assumption** but is within acceptable tolerance of the available **PTAL of 2.**
- 9.2 However, using the Office of National Statistic's data and Statista¹¹ data to convert the **Design Code Housing Density** to Average **National Unit Occupancy**, would place the **Residential Density Design Code** of this proposal into an **Urban Setting** range of **143.4 to 286.8 bedspaces/ha**. **The locality is definitely NOT Urban.**
- 9.3 We are of the opinion that **clarifications** are required by the **Case Officer** and the **Applicant** with regard to the access drive, '**swept path**' diagrams at the entrance from Firsby Ave., for refuse vehicle and emergency vehicles, and at the "**T**" and "**Y**" Turning Heads especially if the upgraded access requires Kerbing throughout the narrow section of the access driveway.
- 9.4 The pedestrian and wheelchair users' access requires assessment for the safety of these users.
- 9.5 Additionally, details of land ownership of the Access driveway and a statement of future unfettered Access to and from rear gardens in Verdayne Ave properties bordering the proposed site perimeter, requires confirmation prior to a decision being made.

¹⁰ <u>https://www.statista.com/statistics/295551/average-household-size-in-the-uk/</u>

¹¹ https://www.statista.com/statistics/295551/average-household-size-in-the-uk/





- 9.6 The householders of 50 to 74 Verdayne Avenue must have continued free and unfettered access and use of the Access driveway to their garages and rear gardens via the Access Drive. This access needs to be continued and included as Restrictive Covenants in the Deeds of all the proposed properties if the application is approved.
- 9.7 The access drive is unsafe without a footpath of sufficient width to provide safe passing passage for pedestrians and Wheelchair users when confronted by oncoming and rear coming vehicles whilst entering or leaving the proposed development. The proposed development has unsafe access for both residents and visitors and should therefore be refused.
- 9.8 Resulting from this foregoing assessment and analysis, although concerned of significantly exceeding year on year Targets for the over development of the MORA and Shirley North Ward areas, and the additional significant issues related to the Access Drive, the proposal meets most current adopted Planning Policies but the significant issues relating to Access are not addressed by the Policies which require assessment and evaluation prior to a determination. We therefore hold a 'Neutral' stance as an assessment as we have no grounds for an objection based on non-compliance to current adopted Planning Policies, but we strongly request that Planning Officers address the additional related issues presented in this submission, which are a significant cause for concern without any possible remedial condition appropriate for their resolution. We therefore recommend a refusal on these grounds.
- 9.9 Please register this submission as **Monks Orchard Residents' Association** (Neutral) stance on the online Public Register.

Appendix A Matrix Summary of Planning Policies.

Kind Regards Derek



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Sony Nair Chairman MORA Monks Orchard Residents' Association. Email: <u>chairman@mo-ra.co</u>

Croydon Central Head of Development Management Shirley North Ward Shirley North Ward Shirley North Ward





Appendix A Matrix Summary of Planning Policies.

| Description | Proposal | NPPF Design Code | London Plan | Local Plan | Comment |
|---------------------------------------------|-------------------------------|---------------------------|-----------------------------------------------|-----------------------------|---------------------------------------------------------------------------------------------------|
| Housing Density | 37.5 U/ha | Setting Outer Suburban | No definite Policy | No definite Policy | Compliant to NPPF |
| | 241.67 hr/ha | Setting Urban | No definite Policy | No definite Policy | Value assessed by National |
| Residential Density | 221.83 bs/ha | Setting Urban | No definite Policy | No definite Policy | Occupancy of Units. No Defined Policy |
| PTAL Required | 2.21 (hr/ha) | No Policy | No definite Policy | No definite Policy | Based on TfL |
| | 2.75 (bs/ha) | No Policy | No definite Policy | No definite Policy | Based on TfL |
| Floor Area Ratio | 0.466 | <0.5 | No definite Policy | No definite Policy | Compliant For Suburban Setting |
| Open Amenity Space | All meet Policy | Not Defined | Compliant | Compliant | Compliant |
| Minimum Space | Comply | Not Defined | Comply | Not defined | Compliant |
| Built-In Storage | Units 1 to 4 Not compliant | Not Defined | Units 1 to 4 Do Not Comply | Not Defined | Partially Compliant |
| Access Entrance | 4.9m | Not Defined | Not Defined | SPD2: 3.6m (min) | Compliant |
| Minimum width | 3.9m | Not Defined | Not Defined | SPD2: 3.7m (min) | Compliant |
| Minimum width with Kerbs | 3.45m | Not Defined | Not Defined | SPD2: 3.7m (min) | Non-Compliant if Kerbstones 125mm thick (Marshalls British Standard) |
| Footpath and passing buffer for pedestrians | None | Not Defined | Not Defined | Not Defined | No defined length of drive which requires safe passing zone |
| Parking | 9 Bays | Not Defined | Outer London PTAL 2 up to 1 place/dwelling | Up to 1 Place / Dwelling | Compliant |
| Targets | N/A | N/A | Significantly exceeded | Significantly exceeded | Year on year Target for the 'Shirley Place' significantly exceeded in 'Shirley North Ward'. |
| Boundary Issue | | | | | Civil Matter |